

Message Text

LIMITED OFFICIAL USE

PAGE 01 GENEVA 07793 01 OF 02 191912Z
ACTION STR-07

INFO OCT-01 IO-13 ISO-00 STRE-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 AGRE-00
CEA-01 COME-00 EB-08 FRB-03 H-01 INR-10 INT-05
L-03 LAB-04 PA-01 CTME-00 AID-05 SS-15 ITC-01
TRSE-00 SP-02 SOE-02 OMB-01 DOE-15 JUSE-00 OIC-02
AF-10 ARA-10 EA-10 EUR-12 NEA-11 /153 W
-----046506 191918Z /43

O 191856Z MAY 78
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9914

LIMITED OFFICIAL USE SECTION 01 OF 02 GENEVA 07793

USMTN

PASS STR ELECTRONICALLY FOR AMBASSADORS STRAUSS AND WOLFF

E.O.11652:N/A
TAGS: ETRD, MTN
SUBJECT: PARTICIPATION OF LDC'S IN JULY 15 AGREEMENTS

REF: STATE 115879

1. IN A DETAILED REVIEW BY THE LDC RELATIONS COMMITTEE
THIS WEEK, IT WAS CONCLUDED THAT WE ARE WELL BEHIND OUR
TARGET AIMS FOR AN ACCEPTABLE LEVEL OF LDC PARTICIPATION
IN AND SUPPORT FOR THE AGREEMENTS SOUGHT FOR JULY 15.
DURING MCDONALD'S VISIT TO WASHINGTON TEN WEEKS AGO,
DURING MEETINGS WITH THE STR STAFF (MARCH 2), TPSC
(MARCH 3), AND TPRG (MARCH 6), IT WAS POINTED OUT THAT WE
SHOULD TRY TO COMPLETE THE U.S. POSITIONS TO FINISH BILAT-
ERAL NEGOTIATIONS, GAIN SETTLEMENTS ON S&D PROVISIONS IN
THE CODES, AND CONCLUDE POSITIONS ON FRAMEWORK NO LATER
THAN THE END OF MAY. OUR HOPE WAS THAT OVER THE THREE-
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 07793 01 OF 02 191912Z

MONTH PERIOD WE COULD FINALIZE OUR POSITION AND ATTEMPT TO
CARRY THE LDC'S ALONG WITH US FOR THE LAST SIX WEEKS TO
BUILD THEIR ENTHUSIASM FOR THE TOKYO ROUND RESULTS. EVEN
WITH SOME POSITIVE SIGNS OF POSSIBLE CONTRIBUTIONS FROM
CAPITALS, OUR PRESENT SLOW PACE ON THE BROAD SCOPE OF THEIR
INTERESTS PLACES A HIGH PROBABILITY ON AN LDC REJECTION
OR AT LEAST NON-IDENTIFICATION WITH THE JULY 15 RESULT.

CONSEQUENTLY, WE FEEL THAT A MAJOR EFFORT IS REQUIRED IN GENEVA, IN WASHINGTON, AND BY SELECTED EMBASSIES TO RECOVER LOST GROUND WITHIN THE NEXT 30 DAYS.

2. WE ARE ACTIVELY PURSUING DISCUSSIONS BASED ON THE INSTRUCTIONS ALREADY RECEIVED, RECOGNIZING THEY ARE INCOMPLETE FOR OUR FINAL NEEDS. IN AREAS IN WHICH OUR INSTRUCTIONS DO NOT SET FORTH TOLERABLE RANGES IN U.S. POSITIONS FOR NEGOTIATION, WE WILL PURSUE DISCUSSIONS WITH BOTH LDC'S AND DC'S IN AN ATTEMPT TO IDENTIFY WHAT FEASIBLE POSITIONS MIGHT BE REALISTIC AT THE END OF THE DAY. WE WILL THEN COMMUNICATE THESE TO WASHINGTON FOR POLICY REVIEW IN CASES IN WHICH WE HAVE NOT ALREADY RECEIVED NEGOTIATING GUIDANCE.

3. WE NEED PROMPT ASSISTANCE FROM WASHINGTON IN THE FOLLOWING AREAS:

A) PRODUCT RESPONSES TO AGRICULTURAL REQUESTS:

TO DATE ONLY THE INITIAL REQUESTS OF ARGENTINA, PHILIPPINES, BRAZIL, INDIA AND THE ASEANS HAVE FOR THE MOST PART BEEN MADE. WE NEED DECISIONS ON OTHER LDC REQUESTS TO INCLUDE IN OUR NEXT ROUND OF BILATERALS BEGINNING IN TEN DAYS. IN CASES IN WHICH OUR RESPONSES MAY DEPEND ON SOME REASONABLE CONTRIBUTIONS FROM REQUESTING COUNTRIES, THEN WE WOULD BE PLEASED TO HAVE OFFERS CON-

LIMITED OFFICIAL USE

PAGE 03 GENEVA 07793 01 OF 02 191912Z

DITIONED ACCORDINGLY.

B) REQUESTS FOR TARIFF S&D:

AT LATEST COUNT, WE HAVE SOME EXPECTATIONS THAT AT LEAST 15 LDC'S WILL HAVE OFFERS ON THE TABLE BY MID-JUNE (BRAZIL, ARGENTINA, ASEAN--ALL 5, CHILE, INDIA, ISRAEL, DOMINICAN REPUBLIC, KOREA, YUGOSLAVIA, MEXICO AND EGYPT). SEVERAL OTHERS WILL PROBABLY ALSO TABLE OFFERS IDENTIFYING RECENT OR CURRENT TRADE LIBERALIZATION ACTIONS AS CONTRIBUTIONS. WE WOULD APPRECIATE SOME NEGOTIATING FLEXIBILITY SO THAT WE CAN CARRY OUT PRODUCTIVE BILATERALS WITH ALL IMPORTANT LDC'S PRIOR TO JUNE 15. ALTHOUGH WE RECOGNIZE OUR INDUSTRIAL TARIFF OFFER APPROACHES A MAXIMUM LEVEL, WE WOULD WELCOME AS MANY SPECIFIC INSTANCES AS POSSIBLE OFFERING SUCH ACTIONS AS STAGING FASTER REDUCTIONS THAN CALLED FOR BY WORKING HYPOTHESES, EX-OUTS, AND ANY OTHER DEEMED REASONABLE. AGAIN, WE WOULD BE PLEASED TO HANDLE THESE AS CONDITIONAL OFFERS TO BE RELATED TO THEIR CONTRIBUTIONS IF WASHINGTON THINKS THIS APPROACH PREFERABLE. EVEN FOLLOWING THIS SCHEDULE, IT IS HIGHLY PROBABLE THAT WE WILL STILL NEED TO CONTINUE SPECIFIC NEGOTIATIONS WITH LDC'S AFTER JULY 15 BUT WE MUST HAVE A

SUFFICIENTLY COMPLETE PACKAGE IN VIEW TO GIVE CREDIBILITY
TO THEIR PARTICIPATION IN THE AGREEMENTS OF THAT DATE.

4. AS FOR S&D IN THE CODES, WE ARE BROADENING OUR CON-
TACTS AND DISCUSSIONS ON THESE TOPICS IN THE FOLLOWING
WAYS: REQUESTING THE GATT SECRETARIAT TO CIRCULATE ALL
TEXTS UNDER DISCUSSION ON OR ABOUT JUNE 1; MEETING
EXTENSIVELY WITH LDC'S IN INFORMAL GROUPS (AS WE HAVE
ALREADY BEGUN IN THE FRAMEWORK CONTEXT) TO EXPLORE
REALISTIC S&D OPTIONS; MEETING WITH DC'S FOR THE SAME
PURPOSE; SUPPLEMENTING THESE WITH SESSIONS WITH KEY
COUNTRIES WHO SHOULD DEFINITELY ACCEDE TO THE CODES.

5. LEAST DEVELOPED--NO SIGNIFICANT PROPOSALS HAVE BEEN
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 GENEVA 07793 01 OF 02 191912Z

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 GENEVA 07793 02 OF 02 191914Z
ACTION STR-07

INFO OCT-01 IO-13 ISO-00 STRE-00 AGRE-00 CEA-01
CIAE-00 COME-00 DODE-00 EB-08 FRB-03 H-01 INR-10
INT-05 L-03 LAB-04 NSAE-00 PA-01 CTME-00 AID-05
SS-15 ITC-01 TRSE-00 SP-02 SOE-02 OMB-01 DOE-15
JUSE-00 OIC-02 AF-10 ARA-10 EA-10 EUR-12 NEA-11
NSCE-00 SSO-00 ICAE-00 INRE-00 /153 W
-----046573 191919Z /43

O 191856Z MAY 78
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9915

LIMITED OFFICIAL USE SECTION 02 OF 02 GENEVA 07793

USMTN
PASS STR ELECTRONICALLY FOR AMBASSADORS STRAUSS AND WOLFF

MADE THAT ADDRESS PARAGRAPH 6 OF THE TOKYO DECLARATION.
THEIR SUPPORT OF AN MTN PACKAGE IS HIGHLY DESIRABLE,
HOWEVER, AND IS PARTICULARLY IMPORTANT FOR FORCING A

FAVORABLE DECISION ON GRADUATION BY MORE ADVANCED LDC'S. WE ARE EXPLORING THE FEASIBILITY OF A PACKAGE FOR THEM BASED ON LIMITED FORMS OF RECIPROCITY (SUCH AS ADHERENCE TO ADMINISTRATIVE CODES). SINCE THIS IS RELATIVELY SLIM, WE WOULD LIKE WASHINGTON TO ASSESS ANY POSSIBILITIES OF COMMITTING ON JULY 15 TO UNILATERAL AND EARLY IMPLEMENTATION OF SOME PART OF OUR OFFER ON PRODUCTS OF SPECIFIC BENEFIT TO THEM.

6. FRAMEWORK--KEY DECISIONS STILL LACKING ON THE U.S. POSITION ON AN ENABLING CLAUSE AND GRADUATION. WE ARE CONCERNED THAT THE CONTINUING POSTURING BY THE U.S. WITHOUT A POSITIVE AND REALISTIC PROPOSAL IS FORCING LDC'S INTO A MORE ADAMANT POSITION, THEREBY REDUCING OUR ROOM FOR MANEUVER. A POSITIVE NEGOTIATING INITIATIVE IS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 GENEVA 07793 02 OF 02 191914Z

NEEDED SOON. THEREFORE, WE WILL MAKE A PROPOSAL OF SPECIFIC LANGUAGE TOWARD CLOSING OUT THESE ISSUES WITHIN THE NEXT FORTNIGHT IF NO INSTRUCTIONS ARE FORTHCOMING BEFORE THAT TIME. ALTHOUGH WE APPRECIATE THE WASHINGTON INITIATIVE ON INFANT INDUSTRY, IT APPEARS TO REPRESENT AN ACTUAL TIGHTENING OF ARTICLE XVIII (A) FROM AN LDC PERSPECTIVE AND THEREFORE MAY NOT CONTRIBUTE TO OUR OBJECTIVE OF INCREASING LDC BINDINGS.

7. AT A GATT 7 PLUS 7 ON THURSDAY, MCDONALD EMPHASIZED IN HIS REMARKS THAT THE TIME IS NOW FOR LDC CONTRIBUTIONS AND REALISTIC DISCUSSIONS OF PRACTICAL S&D ALTERNATIVES. WE WILL CONTINUE TO PRESS THIS POINT IN DISCUSSIONS WITH DELEGATIONS IN GENEVA AND MAY WELL REQUEST SHORTLY FURTHER ASSISTANCE FROM OUR EMBASSIES IN SELECTED CAPITALS TO MAKE SURE THAT WE HAVE POSITIVE CONTRIBUTIONS FROM AS MANY COUNTRIES AS POSSIBLE ON THE TABLE BY JUNE 15, LEAVING US AT LEAST ONE MONTH TO FRAME THE SEMBLANCE OF AN OVERALL AGREEMENT WITH THEM. MCDONALD

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENTS, LESS DEVELOPED COUNTRIES, PROGRESS REPORTS, RELATIONS WITH REGIONAL ORGS
Control Number: n/a
Copy: SINGLE
Draft Date: 19 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978GENEVA07793
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780211-0988
Format: TEL
From: GENEVA USMTN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780541/aaaabihn.tel
Line Count: 210
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 3a4a8c9a-c288-dd11-92da-001cc4696bcc
Office: ACTION STR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 78 STATE 115879
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2641209
Secure: OPEN
Status: NATIVE
Subject: PARTICIPATION OF LDC'S IN JULY 15 AGREEMENTS
TAGS: ETRD, MTN
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/3a4a8c9a-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014